

Office of the Governor of

Office of the People's Speaker vicente (ben) c. pangelinan

P.O. Box 2950 Hagåtña, Guam 96932 TEL: (671) 472-8931 • FAX: (671) 477-4826 • EMAIL: governor@mail.gov.gu

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Felix Perez Camacho Governor

Kaleo Scott Moylan Lieutenant Governor

> The Honorable Vicente C. Pangelinan Speaker *I Mina'Bente Siete Na Liheslaturan Guåhan* Twenty-Seventh Guam Legislature 155 Hesler Street Hagåtña, Guam 96910

Dear Speaker Pangelinan:

Transmitted herewith is Bill No. 196 (COR), "AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO AMEND §9301 OF CHAPTER 9, ARTICLE 3 OF TITLE 30, GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS," which I signed into law on February 6, 2004 as **Public Law 27-66**.

Sincerely yours,

KALEO S. MOYLAN I Maga'låhen Guåhan Para Pa'go Acting Governor of Guam

Attachment: copy attached of signed bill

cc: The Honorable Tina Rose Muna-Barnes Senator and Legislative Secretary

# I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2004 (SECOND) Regular Session

## **CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUÅHAN**

This is to certify that **Substitute Bill No. 196 (COR)**, "AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO AMEND §9301 OF CHAPTER 9, ARTICLE 3 OF TITLE 30, GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS," was on the 4<sup>th</sup> day of February, 2004, duly and regularly passed.

vicente (ben) c. pangelinan **Speaker** Attested Tina Rose Muña Barnes Senator and Legislative Secretary This Act was received by I Maga'lahen Guåhan this \_\_\_\_\_ day of February, 2004,  $\mathcal{C}_{\mathcal{I}}^{\mathcal{I}}$  o'clock  $\mathcal{C}_{\mathcal{I}}$ .M. at Assistant Staff Officer Maga'lahi's Office APPROVED: MOYLAN I Maga'lahen Guåhan, Para Pa'go Date: For Ou 2004 Public Law No. 27–66

# I MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2003 (FIRST) Regular Session

### Bill No. 196 (COR)

As substituted by the Committee on Economic Development, Retirement, Investments, Public Works, and Regulatory Functions, further substituted by the Committee on Rules and amended on the Floor.

Introduced by:

Toni Sanford F. B. Aguon, Jr. J. M.S. Brown F. R. Cunliffe C. Fernandez Mark Forbes L. F. Kasperbauer R. Klitzkie L. A. Leon Guerrero J. A. Lujan T. R. Muña Barnes v. c. pangelinan J. M. Quinata R. J. Respicio Ray Tenorio

AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO AMEND §9301 OF CHAPTER 9, ARTICLE 3 OF TITLE 30, GUAM ADMINISTRATIVE RULES, RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS.

### 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

2 Section 1. Legislative Findings and Intent. *I Liheslaturan Guåhan* finds

3 that the Department of Revenue and Taxation ("Department") is charged with

administering Guam's Motor Carrier Safety Assistance Program (MCSAP), 1 2 funded annually by a continuing grant from the United States Federal Motor Carrier Safety Administration for the purpose of implementing national safety 3 standards in operating commercial vehicles and the transportation of 4 hazardous materials. Since the adoption of various Federal Motor Carrier 5 6 Safety Regulations and Federal Hazardous Materials Regulations in 1987 and 7 in 1999, the Department has reported a decline in overall safety violations 8 involving commercial vehicles operating on Guam's roadways.

9 While these Federal regulations are regularly reviewed, and have been 10 routinely updated to improve effectiveness and uniformity in these safety 11 standards, *I Liheslaturan Guåhan* finds Guam's laws do not contain a provision 12 for updating these Federal regulations. *I Liheslaturan Guåhan* further finds that 13 the Department has determined this statutory provision is necessary in order 14 to administer Guam's Motor Carrier Safety Assistance Program.

15 It is the intent of *I Liheslaturan Guåhan* to authorize automatic adoption 16 of updates of those Federal Motor Carrier Safety Regulations and Federal 17 Hazardous Materials Regulations that have been specifically established and 18 adopted by local statute.

Section 2. §5116 of Chapter 5, Title 16 of the Guam Code Annotated, is
hereby *amended* to read as follows:

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**"§5116. Carrier Safety and Hazardous Material Regulations.** (a) The Director of the Department of Revenue and Taxation ("Director") is authorized to promulgate as Guam regulations, either: (1) the Federal Motor Carrier Safety Regulations (49 CFR Parts 385, 386, 390 through 399), *except* such portions as may be determined by the Director to be

inapplicable, and highway-related portions of the Federal Hazardous Materials Regulations (49 CFR Parts 107, 171 through 173, 177, 178 and 180); or (2) such Guam regulations applicable to motor carrier safety, including highway transportation of hazardous materials, as are compatible with Federal regulations.

The regulations promulgated by the Director shall be effective as interim regulations until such date as they may be amended pursuant to the Administrative Adjudication Law, Chapter 9 of Title 5 of the Guam Code Annotated.

The Director is authorized to promulgate regulations 10 (b) providing for the right of entry and inspection; the right to inspect 11 commercial motor vehicles; and the right to inspect and copy 12 documents necessary to determine compliance with applicable law, 13 14 rules and regulations related to motor carrier requirements by 15 government personnel sufficient to enforce the Regulations adopted 16 pursuant to Subsections (a) and (c) of this Section and to perform the activities set forth in Guam's Enforcement Plan for implementation of 17 the Regulations. Such Regulations shall be effective as interim 18 Regulations from the date of promulgation until such date as they be 19 20 amended pursuant to the Administrative Adjudication Law.

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(c) Whenever the Federal Motor Carrier Safety Regulations and Federal Hazardous Materials Regulations used by the government of 22 Guam referenced in this §5116(a)(1) pursuant to this Chapter are 23 updated, the Department of Revenue and Taxation is authorized to 24 automatically adopt such updates as Guam regulations, subject to the 25

promulgation of rules pursuant to procedures required under the 1 2 Administrative Adjudication Law."

- 3 Section 3. §9301 of Article 3, Chapter 9, of Title 30 of the Guam Administrative Rules, is hereby *amended* to read: 4

5 "§9301. General Provisions: Title and Authority. The Director 6 of the Department of Revenue and Taxation ("Director") may designate 7 one (1) or more employees of the Department as inspectors to determine 8 whether persons subject to the requirements of the Federal Motor 9 Carrier Regulations (49 CFR Parts 385, 386, 390 through 399) and highway-related portions of the Federal Hazardous 10 Materials 11 Regulations (49 CFR Parts 107, 171 through 173, 177, 178, and 180) complying with the 12 ("Regulations") requirements are of the 13 Regulations. Pursuant to 16 GCA §5116, as enacted by Public Law 19-4, 14 these Regulations were made effective on Guam by Executive Order 87-15 27, executed on July 30, 1987. 16 GCA §5116 also authorizes the Director 16 to promulgate regulations providing for the right of entry and 17 inspection; the right to inspect commercial motor vehicles; and the right 18 to inspect and copy documents necessary to determine compliance with 19 applicable law, rules and regulations related to motor carrier 20 requirements by government personnel sufficient to enforce the 21 Regulations."





# I MINA' BENTE SIETE NA LIHESLATURAN GUAHAN

2004 (SECOND) Regular Session

Date: February 4, 2004

### **VOTING SHEET**

SBill No. 196(COR) Resolution No. \_\_\_\_\_ Question:

<u>NAME</u>	YEAS	<u>NAYS</u>	NOT VOTING <u>/</u> <u>ABSTAINED</u>	OUT DURING ROLL CALL	ABSENT
AGUON, Frank B., Jr.	V				
BROWN, Joanne M. S.	~				
CUNLIFFE, F. Randall	V				
FERNANDEZ, Dr. Carmen	V				
FORBES, Mark	L				
KASPERBAUER, Lawrence F.					L
KLITZKIE, Robert	$\checkmark$				
LEON GUERRERO, Lourdes A.	v				
LUJAN, Jesse A.	V				
MUÑA-BARNES, Tina Rose	$\checkmark$				
pangelinan, vicente "ben" C.	$\checkmark$				
QUINATA, John "JQ" M	V				
RESPICIO, Rory J.	V				
SANFORD, Antoinette "Toni" D.	V				
TENORIO, Ray					

TOTAL

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\* 3 Passes = No vote

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Clerk of the Legislature

CERTIFIED TRUE AND CORRECT:

to for

EA = Excused Absence



TWENTY-SEVENTH GUAM LEGISLATURE

Chairwoman, Committee on Economic Development, Retirement, Investments, Public Works and Regulatory Functions Suite 15B, 777 Route 4, Sinajana, Guam 96926 /Telephone (671) 479-8664/6 Fax (671) 479-8667 Email: sensanford@ite.net

January 20, 2004

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Senator Lou Leon Guerrero Chairperson, Committee on Rules & Health TWENTY-SEVENTH GUAM LEGISLATURE 155 Hesler Street Hagatna, Guam 96910

Dear Senator Leon Guerrero,

The Committee on Economic Development, Retirement, Investments, Public Works and Regulatory Functions, to which Bill No. 196 (COR) AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO MAKE CHANGES TO §9301 OF CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS. was referred, wishes to report its findings and recommendation TO DO PASS as substituted by the Committee.

The voting record is as follows:

TO PASS	_5
NOT TO PASS	0
ABSTAIN	0
TO PLACE IN INACTIVE FILE	0

Copies of the Committee report and other pertinent documents are attached.

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Antoinette (Toni) Sanford

Attachment.



Chairwoman, Committee on Economic Development, Retirement, Investments, Public Works and Regulatory Functions Suite 15B, 777 Route 4, Sinajana, Guam 96926 / Telephone (671) 479-8664/6 Fax (671) 479-8667 Email: sensanford@ite.net

January 20, 2004

MEMORANDUM

TO: Committee Members

FROM: Chairwoman

SUBJECT: Committee Report and Voting

Transmitted herewith for your information and action is the report on Bill No. 196 (COR) "AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO MAKE CHANGES TO §9301 OF CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS." as substituted by the Committee on Economic Development, Retirement, Investment, Public Works and Regulatory Functions.

Please review the report and take the appropriate action on the voting sheet. Your prompt attention and action on this matter is greatly appreciated. Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

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Antoinette (Toni) Sanford

Attachment.



TWENTY-SEVENTH GUAM LEGISLATURE

Chairwoman, Committee on Economic Development, Retirement, Investments, Public Works and Regulatory Functions Suite 15B, 777 Route 4, Sinajana, Guam 96926 / Telephone (671) 479-8664/6 Fax (671) 479-8667 Email: sensanford@ite.net

Bill No. 196 (COR) "AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO MAKE CHANGES TO §9301 OF CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS." as substituted by the Committee on Economic Development, Retirement, Investment, Public Works and Regulatory Functions.

	TO PASS	NOT TO PASS	TO ABSTAIN	INACTIVE FILE
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TONI SANFORD		•••••••••••••••••••••••••••••••••••••••	•	
Chairperson				
FRANK B. AGUON, JR				
Vice-Chairperson				
LARRY KASPERBAUER		<b>-</b>		
Member Lou dem Duerren				
LOU LEON GUERRERO				
Member				
JESSE A. LUJAN Member				
TINA MUNA BARNES			1 ( <del>1997)</del>	
Member	$\checkmark$			
JOHN M. DUINATA				
Member				
m	w			
RORY J. RESPICIO				<u> </u>
Member				
BEN C. PANGELINAN	•••••••••••••••••••••••••••••••••••••••			

Speaker & Ex-officio Member

## MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2003 (FIRST) Regular Session

**Bill No. 196 (COR)** As Substituted by the Committee on Economic Development, Retirement, Investments, Public Works, and Regulatory Functions

Introduced by:

Toni Sanford

AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO AND HAZARDOUS MATERIAL CARRIER SAFETY **REGULATIONS AND TO MAKE CHANGES TO §9301 OF** CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS **REGULATIONS.** 

### 1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 SECTION 1. Legislative Findings and Intent.

3 I Liheslaturan Guåhan finds The Department of Revenue and

4 Taxation is charged with administering Guam's Motor Carrier Safety

5 Assistance Program (MCSAP), funded annually by a continuing grant

6 from the U.S. Federal Motor Carrier Safety Administration for the

7 purpose of implementing national safety standards in operating

8 commercial vehicles and the transportation of hazardous materials.

9 Since the adoption of various Federal Motor Carrier Safety and Federal

Hazardous Materials regulations in 1987 and in 1999, the department
 has reported a decline in overall safety violations involving commercial
 vehicles operating in Guam's roadways.

While these federal regulations are regularly reviewed, and have been routinely updated to improve effectiveness and uniformity in these safety standards, *I Liheslaturan Guåhan* finds Guam's laws do not contain a provision for updating these federal regulations. *I Liheslaturan Guåhan* further finds the department has determined this statutory provision is necessary in order to administer Guam's Motor Carrier Safety Assistance Program (MCSAP).

It is the intent of I Lihislaturan Guahan to authorize automatic adoption of updates of those federal Motor Carrier Safety and Hazardous Materials regulations that have been specifically established and adopted by local statute.

15 SECTION 2. Section 5116 of Chapter 5 Title 16 of the Guam Code
16 Annotated is hereby amended to read as follows:

17 "Section 5116. Carrier Safety and Hazardous Material
18 Regulations. (a) The Director of the Department of Revenue and
19 Taxation is authorized to promulgate as Guam regulations, either:

(1) the Federal Motor Carrier Safety Regulations (49 CFR Parts <u>385</u>, 1 2 386, 390 through 399), except such portions as may be determined by the Director to be inapplicable, and highway-related portions 3 of the Federal Hazardous Materials Regulations (49 CFR Parts 107, 4 177-173, 177, 178 and 180) or (2) such Guam regulations applicable 5 to motor carrier safety, including highway transportation of 6 7 hazardous materials, as are compatible with Federal regulations. The regulations promulgated by the Director of Revenue 8 9 and Taxation shall be effective as interim regulations until such 10 date as they may be amended pursuant to the Administrative Adjudication Law, Chapter 9 of Title 5 of the Guam Code 11 12 Annotated. 13 (b) The Director of Revenue and Taxation is authorized to 14 promulgate regulations providing for the right of entry and 15 inspection; the right to inspect commercial motor vehicles, motor

*carrier related property including equipment and buildings; and the right to inspect and copy documents* by territorial personnel sufficient to
 enforce the regulations adopted pursuant to Subsection<u>s</u> (a) *and (c)* of this Section and to perform the activities set forth in Guam's

1	Enforcement Plan for implementation of the regulations. Such
2	regulations shall be effective as interim regulations from the date
3	of promulgation until such date as they be amended pursuant to
4	the Administrative Adjudication Law.
5	(c) Whenever the FMCSRs and FHMRs used by the government
6	of Guam referenced in this §5116(a)(1) pursuant to this Chapter are
7	updated, the Department of Revenue and Taxation is authorized to
8	automatically adopt such updates as Guam regulations, subject to the
9	promulgation of rules, procedures required under the Administration
10	Adjudication Law.
11	SECTION 3. §9301 of Article 3, Chapter 9 of Title 30 of the Guam
12	Administrative Rules is hereby amended to read:
13	"Article 3
14	Motor Carrier Inspection
15	§9301. General Provisions: Title and Authority. The
16	Director of the Department of Revenue and Taxation ("the
17	Director") may designate one or more employees of the
18	Department of as inspectors to determine whether persons subject
19	to the requirements of the Federal Motor Carrier Regulations (49

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1	CFR Parts <u>385, 386,</u> 390 through 399) and highway-related
2	portions of the Federal Hazardous Materials Regulations (CFR
3	Parts 107, 171-173, 177, and 178, and 180) (the Regulations) are
4	complying with the requirements of the Regulations. Pursuant to
5	16 GCA §5116, as enacted by P.L. 19-4, these regulations were
6	made effective on Guam by Executive Order 87-27, executed on
7	July 30, 1987. Title 16 GCA §5116 also authorized the Director to
8	promulgate regulations providing for the right of entry and
9	inspection,; the right to inspect commercial motor vehicles and motor
10	carrier related property including equipment and buildings; and the right
11	to inspect and copy documents by territorial personnel sufficient to
12	enforce the Regulations."

### COMMITTEE ON ECONOMIC DEVELOPMENT, RETIREMENT, INVESTMENTS, PUBLIC WORKS, AND REGULATORY FUNCTIONS

Twenty-Seventh Guam Legislature 155 Hesler Street, Hagatna Guam 96910



COMMITTEE REPORT ON

BILL NO. 196 AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 GCA RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TOMAKE CHANGES TO §9301 OF CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS.

> COMMITTEE MEMBERS Chairperson Senator Toni Sanford Vice-Chairperson Senator Frank B. Aguon, Jr.

<u>Majority Members</u> Senator Lou Leon Guerrero Senator Tina Muna Barnes Senator John M. Quinata Senator Rory Respicio Speaker ben c. pangelinan (ex-officio) <u>Minority Members</u> Senator Jesse A. Lujan Senator Larry Kasperbauer

### I. <u>OVERVIEW</u>

#### A. Purpose and Essential Elements

#### INTENT

To adopt new federal commercial motor vehicle carrier and hazardous materials regulations to comply with requirements under an annual federal grant.

SECTION 1. Legislative Findings and Intent. States in order to comply with a grant requirement, Guam laws must provide for the adoption of amendments and updates of federal commercial motor vehicle carrier safety and hazardous materials regulations.

SECTION 2. Adds the adoption of federal regulation Part 385 and 386; Amends §5115(b) by adding authorization to provide the <u>right to inspect and copy, as</u> <u>necessary, commercial motor vehicles and motor carrier related property to include</u> <u>equipment, buildings, and paperwork</u> - by government officials inclusive of updated regulations that have been adopted.

Adds new subsection <u>© Whenever the FMCRs and HMRs used and adopted by the</u> government of Guam in this §5116(a)(1) pursuant to this Chapter is updated, the Department of Revenue and Taxation is authorized t adopt such changes subject to the promulgation of rules, procedures required under the Administrative Adjudication Law.

SECTION 3. Amends §9301 of Article 3, Chapter 9 of Title 30 of the Guam Administrative Rules to adopt regulation Part 385 and 386; adds authorization to provide right to inspect and copy, as necessary, commercial motor vehicles and motor carrier related property to include equipment, buildings, and paperwork.

#### **B.** Public Hearing Conducted

The Committee on Economic Development, Retirement, Investments, Public Works and Regulatory Functions conducted a public hearing on Wednesday, November 12, 2003 in the Legislative Public Hearing Room, I Liheslaturan Guahan, in Hagatna. Public notice was provided on November 6, 2003.

Committee Chairwoman Toni Sanford called the public hearing to order at 12:10 pm in the Legislative Public Hearing Room. Committee members present were: Senators Tina Muna Barnes and Carmen Fernandez. Non-committee members present included Senator Robert Klitzkie.

Written testimony was received from Mr. Jeff C. Borja, President of Mobil Oil Guam, Inc.; and Mr. Robert Koeppen, Jr. Vice President of Operations, South Pacific Petroleum.

Mr. Frank R. Blaz, Assistant to the Director of Department of Revenue and Taxation appeared and provided written and oral testimony on behalf of Director Artemio Ilagan.

#### II. <u>SUMMARY OF TESTIMONY</u>

Mr. Robert Koeppen, Jr. Vice-Pesident of Operations of South Pacific Petroleum submitted written testimony stating Bill No. 196 would impose no financial or operational impact on their company. Mr. Koeppen' written testimony states South Pacific Petroleum's current standards and procedures already meets the requirements covered in Bill No. 196.

Mr. Jeff C. Borja, President of Mobil Oil Guam, Inc. submitted written testimony concerning a provision which would authorize Revenue and Taxation to enter into the properties of businesses which operate commercial motor carrier vehicles would:

- 1) Impact the company's civil liability and insurance coverage;
- 2) Make it difficult for Mobil to ensure the appropriate personnel are present for inspections of vehicles on the property, of relevant physical facilities and access to the appropriate records; and
- 3) Unscheduled visits are disruptive, affecting the work functions of those involved in inspections as well as ancillary personnel.

Mr. Borja testified government access to private property is normally restricted to ensure privacy and to protect constitutional guaranteed rights, and the government is obligated to obtain warrants, subpoenas to enter private property and for the production of people and documents. Before entering, government should provide some procedural and administrative process upon which a 'probably cause' is determined to justify the onsite inspection. Mr. Borja recommended the provision to allow entry into properties is broad and that restrictions and safeguards must be built into the language of Bill No. 196 to ensure the company's privacy rights are protected.

Mr. Frank R. Blaz, assistant to the Director of the Department of Revenue and Taxation, appeared before the Committee and presented oral and written testimony in favor of Bill No. 196 on behalf Director Artemio Ilagan. In his written testimony, Mr. Ilagan.

Mr. Blaz stated under the current law, the inspectors of the department's Motor Carrier division are authorized to merely conduct random inspections. They set up at locations throughout the island and pull over commercial vehicles for inspections. With the passage of Bill No. 196, it will allow these inspectors to go to carrier companies to also do some inspections of the records and also the vehicles, and the of the drivers at those locations – that is the major benefit of the bill being proposed.

Mr. Blaz stated will it may appear surprising so some that these amendments are only now being proposed since the department first began administering its Motor Carrier program in1986, Bill No. 196 applies a proactive approach to assisting the department fulfill its mission; rather than having to wait for the vehicles to be out on the road for violations to be discovered, the bill provides the authority to do routine inspections and perform preventive safety measures. Mr. Blaz stated since 1995 there has been a reduction in crashes involving commercial motor vehicles (attached to written testimony); the proposed amendments will only enhance and improve the current effectiveness of the safety program.

Senator Sanford told the Committee, the Department had requested the previous Twenty-Sixth Guam Legislature to review and approve the amendments, however, no action had been taken on the matter. She stated addressing the matter now would bring Guam's Motor Carrier program in compliance with the federal standards.

Referring to page 3, line 14-16 of the Bill, Senator Robert Klitzkie stated new language is being added to the current law that would give the 'right to inspect and copy, as necessary, commercial vehicles.' Senator Klitzkie questioned whether the language could be improved to mean copy records? Senator Sanford concurred; the intent of the proposed language is to copy records and documents. Senator Klitzkie suggested the term 'paperwork' might be better replaced with a 'documents.' He asked whether what is intended by the amendment is that the director is authorized to promulgate regulations providing someone the right of entry, however, it is not clear who he is authorizing the 'right of entry to'?

Senator Sanford suggested it should be granted to the inspectors? Mr. Blaz agreed; it's the inspectors who should be given that authority. Senator Klitzkie stated the bill also gives the inspectors the right to copy papers and documents relative to the inspection of commercial motor vehicles and motor carrier related property. He suggested rewriting this language.

Senator Klitzkie stated while the thrust of the bill appears to incorporate parts of the Code of Federal Regulations, etc. the proposed language needs to be written clearer. He stated the Committee might want to consider the 'device' that is used relative to the Uniform Building Code. He stated the UBC is incorporated by reference into Guam's statutes and the updates are incorporated by reference. So if the UBC is updated then Guam's statutes and regulations are also updated. He stated the Committee should consider using a similar device in the bill and may want to also consider adding a 60-day timeline. For example, if the Code of Federal Regulations were updated today, sixty days later, that same update would be effective in Guam's statues. The benefit of using this device in the bill would give the agency the opportunity to come to the Legislature and asked that we be relieved from that particular provision if the agency felt it were inapplicable to Guam.

Senator Tina Muna Barnes asked what would local companies have to do differently, should the bill become law? Mr. Blaz stated while some nominal costs may be incurred by businesses, the larger benefit to the public provided in ensuring safety measures and standards are complied with is the basis for the agency's support on the bill. Mr. Blaz stated the current random inspections are also a source of frustration because when violations are found the vehicles are immediately grounded.

Senator Barnes asked Mr. Blaz to summarize the current regulations and how does Revenue and Taxation intend to implement the proposed amendments? Mr. Blaz stated the amendments in Bill No. 196 have a larger affect on inspectors rather than commercial vehicle owners. He stated the department currently has 5 inspectors; the bill would allow them to perform compliance reviews at the company's sites – there will be a need for some preliminary training before these reviews can be performed.

Senator Barnes asked whether the agency would be giving Public Service Announcements or disseminating information to those carriers who would be affected? Mr. Blaz responded yes. Senator Barnes asked whether the funding received requires a local match? Mr. Blaz stated no, the program is 100% federally funded. In order to continue to receive the funding and participate in the federal program, the updated amendments must be implemented by Revenue and Taxation. He stated while the grant requires compliance in 5 elements – Revenue and Taxation is presently only meeting 3 out of the 5 elements. By providing Revenue and Taxation with the statutory authority to perform compliance reviews, Bill No. 196 will help the agency meet of these required elements.

Senator Barnes stated she is in support of the bill and believes the grant program is an important program to maintain.

Senator Sanford stated she sponsored the bill at the request of Revenue and Taxation – the amendments are needed in order to ensure the continuance of the grant program as well as to ensure the safety and general welfare of the community. She stated the Committee also received written testimony from Shell Guam in support of the bill and that they do not foresee any financial or logistical issues or conflicts should the bill be passed into law.

#### III. <u>COMMITTEE FINDINGS</u>

The Committee on Economic Development, Retirement, Insurance, Public Works, and Regulatory Functions finds that several suggestions provided by those testifying were appropriate and would improve the legislation and therefore has made the following changes:

• Added "to authorize the automatic adoption of those federal Motor Carrier Safety and Hazardous Materials regulations that have been specifically established and adopted by local statute" to Legislative Findings and Intent.

• Reworded for clarity proposed amendments to §5116(b) and proposed new §5116(c) Chapter 5 Title 16 GCA [in Section 2 of the Bill No. 196] to read:

(b) The Director of Revenue and Taxation is authorized to promulgate regulations providing for the right of entry and inspection; right to inspect commercial motor vehicles, motor carrier related property including equipment, and buildings; and the right to inspect and copy documents by territorial personnel sufficient to enforce the regulations adopted pursuant to Subsections (a) and (c) of this Section and to perform the activities set forth in Guam's Enforcement Plan for implementation of the regulations. Such regulations shall be effective as interim regulations from the date of promulgation until such date as they be amended pursuant to the Administrative Adjudication Law.

(c) Whenever the FMCSRs and HMRs used by the government of Guam and referenced in this \$5116(a)(1) pursuant to this Chapter are updated, the Department of Revenue and Taxation is authorized to automatically adopt such





updates as Guam regulation, subject to the promulgation of rules, procedures required under the Administration Adjudication Law.

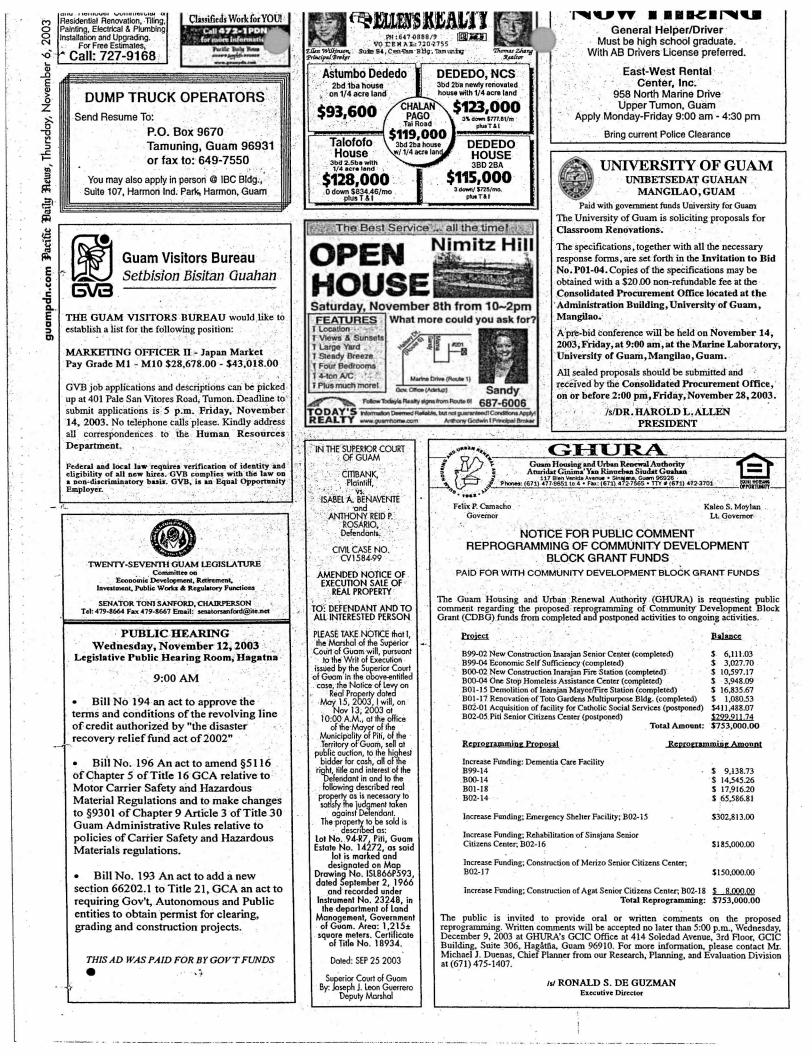
• Amended proposed language in Section 3 of the Bill No. 196 relative to providing consistency in language and references to §5116(b) and proposed new §5116(c) Chapter 5 Title 16 GCA.

#### IV. <u>COMMITTEE RECOMMENDATIONS</u>

The Committee on Economic Development, Retirement, Investments, Public Works, and Regulatory Functions recommends that Bill No. 196 (COR) be amended as indicated in Section III. above, and further recommends that Bill No. 196 (COR), as Substituted by the Committee on Economic Development, Retirement, Investments, Public Works, and Regulatory Functions, "AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO MAKE CHANGES TO §9301 OF CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS," be reported out with the recommendation TO DO PASS.

COMMITTEE		ator Toni Sanford, Chairwoman NENT, INSURANCE, PUBLIC WORKS, AND REGU	JLATORY FUNCTIONS	
PUBLIC HEARING: WEDNESDAY ~ NOVEMBER 12 LOCATION: Legislature Public Hearing Room, Hag				BILL NO. 196
PRINT NAME FRANK R. BLAD WRIT	TEN Asst. to the Director	COMPANY Dept. of Ray. + TAX	ADDRESS TIYAM	POSITION for / against
BEN GUERRERO	INSPECTUR	Dept. of Par. + TAX	(1	20

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Dipåttamenton Kontribern yan Adu'ånå DEPARTMENT OF REVENUE AND TAXATION GOVERNMENT OF GUAM GUBetnamenton Guåhan

ARTEMIO B. ILAGAN, Director Direktot JOSE R. GUEVARA JR., Deputy Director Segundo Direktot

Senator Toni Sanford Chairperson Committee on Economic Development, Retirement, Investment, Public Works and Regulatory Functions 777 Route 4 Suite 15B Sinajana, Guam 96929

Re: Bill 196 "An Act to amend Section 5116 of Chapter 5 Title 16 as it relates to Carrier Safety and Hazardous Material Regulations"

Dear Senator Sanford and Members of the Committee:

Currently the Motor Carrier Safety Assistance Program (MCSAP) is administered by the Dept. of Revenue and Taxation. Five National Program Elements are available for this Program. They are as follows:

- 1. Driver/Vehicle Inspections
- 2. Compliance Reviews (CRs)
- 3. Traffic Enforcement
- 4. Public Education and Awareness
- 5. Data Collection and Reporting

The Guam Program presently does three of the five elements, which are Elements (1), (4) and (5). This Bill will provide for the second element to be added to the program. Basically, the compliance reviews would enable the inspectors to do on-site inspections at carrier locations. The goal would be to assess the safety fitness and regulatory compliance of a carrier's operation to pinpoint weaknesses and recommend corrective actions to prevent possible commercial motor vehicle accidents. This is especially significant for the transport of hazardous materials.

I thank you again for this opportunity to provide this statement and wish that your Committee favorably considers this Bill.

Sincerely,

OT ARTEMIO B. ILAGAN





	C	RASH STATISTI FY1995 – FY200		
Year	Fatal Crashes	Fatalities	Non-Fatal Crashes	Total Crashes
1995	0	0	18	147
1996	0	0	51	156
1997	1	1	27	348
1998	3	3	26	148
1999	0	0	29	282
2000***				
2001	0	0	16	18
2002	0	0	32	37
2003	0	0	17	17

\*\*\* Figures for FY2000 not available - GPD was unable to provide us the figures due to the lack of resources. \*\*\*

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# Mobil Oil Guam Inc.



642 EAST MARINE DRIVE HAGÅTÑA, GUAM 96910

 TELEPHONE:
 (671) 647-9600

 FACSIMILE:
 (671) 649-8371

 EMAIL:mobil.guam@exxonmobil.com

November 12, 2003

Honorable Toni Sanford Chairman, Committee on Economic Development, Retirement, Investments, Public Works and Regulatory Functions Mina Bente Siete Na Liheslaturan Guahan Hagatna, Guam 96910 OFFICE OF SENATOR ANTOINETTE (TONI) SANFORD A 2057 NOV 1 3 2003 TIME: \_\_\_\_\_\_ AM() PM() REC'D BY: \_\_\_\_\_\_

Dear Committee Chairman Sanford:

Thank you for the opportunity to comment on Bill number 196, intended to amend 16 G.C.A. section 5116. From the outset I would like to state that Mobil Oil Guam, Inc. (hereinafter "Mobil") works hard to comply fully with the Federal Motor Carrier Safety Act, the Hazardous Materials Transportation Act, related federal laws and regulations, and Guam's law and regulations relating to" Size, Weight and Load Limitations and Restrictions of Certain Vehicles" (16 G.C.A. Chapter 5). In doing so, Mobil recognizes the scope of the Government's ability to regulate these matters, and keeps all records needed to support its compliance. The particular provision of Bill 196 which raises concern to Mobil is the broad right to enter onto our properties, inspect, and to copy paperwork, to ensure compliance with these laws. The proposed changes to the existing law provide no guidance to the Department of Revenue and Taxation as to what limits there are to these inspections.

Mobil is concerned about any unfettered right to enter its premises for the following very fundamental reasons;

- 1. All visitors to Mobil's facilities are required to be equipped with safety equipment and clothing to ensure both their safety and that of our employees. This is not only an issue of safety, but also of civil liability and insurance coverage;
- 2. Unscheduled visits make it difficult to ensure the appropriate personnel are present for inspections of vehicles on the property, of relevant physical facilities and access to the appropriate records; and,
- 3. Unscheduled visits are very disruptive to an orderly business, which not only affects the work functions of those involved in the inspections, but of many ancillary personnel attempting to ensure business continues as usual, and that our customers are properly and timely serviced.

## Møbil

Page 2

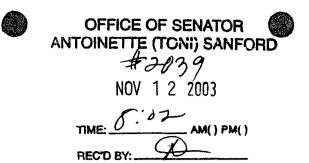
Government access to private property is ordinarily restricted to ensure privacy and to protect constitutionally guaranteed rights. With very few exceptions, this fundamental premise therefore obligates government officials, from whatever agencies, in whatever jurisdiction, to obtain warrants and subpoenas to enter private property and for the production of people and documents. Government officials must demonstrate to a court or appropriate administrative hearings officer that probable cause exists that a law has been or is being violated, so as to justify the intrusion. Absent these protections, any other intrusion of this type is by cooperation and coordination of the private individual or business.

Mobil would like to see that these types of constitutional and privacy-related safeguards are built into Bill 196, so that any regulations promulgated by the Director of Revenue and Taxation will reflect these concerns.

Thank you for your time and consideration of these important issues relating to Bill number 196.

Sincerely,

Jeff C. Borja President





November 10, 2003

Office of Senator Antionette (Toni) Sanford Assistant Majority Leader Twenty-Seventh Guam Legislature Suite 15B, Sinajana Mall 777 Route 4 Sinajana, Guam 96926

Re: Proposed Bill No. 196

Honorable Senator Toni Sanford,

We thank you for the notification of Bill No. 196, and your interest in how the proposed legislation would impact on the business of South Pacific Petroleum Company (SPPC).

SPPC has reviewed Bill No. 196 and it's referenced CFRs. After checking against procedures which are already in place within our company, we have concluded that our current standards maintained in our company meet the requirements covered in Bill No. 196. Consequently if the Bill should become law under its current terms, the new law would have no financial or operational impact on our business.

Best regards,

REKO Robert Koeppen, Jr.

Vice President of Operations

cc: Michael S. Hahm Executive Vice President/COO





OFFICE OF SENATOR ANTOINETTE (TONI) SANFORD

OCT 2 8 2003

TIME AM() PM() Zara REC'D BY:

Senator Lou Leon Guerrero RN, MPH

October 23, 2003

#### **MEMORANDUM**

To:

From:

Subject:

Democrat Majority Leader

Committee on Rules & Health Chairwoman

Committee on Utilities & Land Member

Committee on Appropriation & Budgeting, General Government Operations Reorganization & Reform Member

Committee on Community, Culture, Recreation & Public Broadcasting Member

Committee on Economic Development, Retirement, Investments, Public Works, & Regulatory Functions Member

Committee on Education & Housing Member

Committee on Judiciary & Transportation Member

Committee on Youth & Senior Citizens, Federal & Foreign Affairs Member Senator Toni Sanford, Chairwoman Committee on Economic Development, Retirement, Investments, Public Works & Regulatory Functions

Senator Lou Leon Guerrero, Chairwoman

Referral – Bill No. 193 (COR) and Bill No. 196 (COR)

In accordance with Section 6.04.04.01 of the Standing Rules of the Mina' Bente Siete na Liheslaturan Guahan,

Bill No. 193 (COR) "AN ACT TO ADD A NEW SECTION 66202.1 TO TITLE 21, GUAM CODE ANNOTATED AN ACT TO REQUIRIRING GOVERNMENT, AUTONOMOUS AND PUBLICE ENTITIES TO OBTAIN PERMITS FOR CLEARING, GRADING AND CONSTRUCTION PROJECTS." and

Bill No. 196 (COR) "AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO CARRIER SAFETY AND HAZARDOUS MATERIAL REGULATIONS AND TO MAKE CHANGES TO §9301 OF CHAPTER 9 ARTICLE 3 OF TITLE 30 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS REGULATIONS."

are referred to your Committee on Economic Development, Retirement Investments, Public Works & Regulatory Functions as the principal committee.

A copy of these bills may be obtained at the office of the Clerk of the Legislature.

Also in accordance with Section 7.01 of the Standing Rules, the Principal Committee shall notify the Speaker, the Chairwoman of the Committee on Rules and the Executive Director, the date, time, subject matter, number and title of the bill for which a public hearing will be held.

Thank you.

Cc: Senator J. M. S. Brown, Author, Bill No. 193 (COR) Clerk of the Legislature

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# MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2003 (FIRST) Regular Session

Bill No.  $\frac{194}{100}$  (COR) Introduced by:

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Toni Sanford

AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO AND HAZARDOUS CARRIER SAFETY MATERIAL REGULATIONS AND TO MAKE CHANGES TO \$9301 OF ARTICLE OF CHAPTER 3 TITLE 30 9 GUAM ADMINISTRATIVE RULES RELATIVE TO POLICIES OF AND HAZARDOUS MATERIALS CARRIER SAFETY **REGULATIONS.** 

### 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

2 SECTION 1. Legislative Findings and Intent.

3 I Liheslaturan Guåhan finds The Department of Revenue and Taxation is charged with administering Guam's Motor Carrier Safety 4 Assistance Program (MCSAP), funded annually by a continuing grant 5 6 from the U.S. Federal Motor Carrier Safety Administration for the purpose of implementing national safety standards in operating 7 commercial vehicles and the transportation of hazardous materials. 8 Since the adoption of various Federal Motor Carrier Safety and Federal 9 10 Hazardous Materials regulations in 1987 and in 1999, the department has reported a decline in overall safety violations involving commercial
 vehicles operating in Guam's roadways.

- While these federal regulations are regularly reviewed, and have been routinely updated to improve effectiveness and uniformity in these safety standards, *I Liheslaturan Guåhan* finds Guam's laws do not contain a provision for updating these federal regulations. *I Liheslaturan Guåhan* further finds the department has determined this statutory provision is necessary in order to administer Guam's Motor Carrier Safety Assistance Program (MCSAP).
- 10 It is the intent of I Lihislaturan Guahan to authorize the 11 Department of Revenue and Taxation to automatically adopt updates of 12 those federal Motor Carrier Safety and Hazardous Materials regulations 13 that have been specifically established and adopted by local statute.
- SECTION 2. Section 5116 of Chapter 5 Title 16 of the Guam Code
  Annotated is hereby amended to read as follows:
- "Section 5116. Carrier Safety and Hazardous Material
  Regulations. (a) The Director of the Department of Revenue and
  Taxation is authorized to promulgate as Guam regulations, either:
  (1) the Federal Motor Carrier Safety Regulations (49 CFR Parts 385,

386, 390 through 399), except such portions as may be determined 1 by the Director to be inapplicable, and highway-related portions 2 of the Federal Hazardous Materials Regulations (49 CFR Parts 107, 3 177-173, 177, 178 and 180) or (2) such Guam regulations applicable 4 5 to motor carrier safety, including highway transportation of hazardous materials, as are compatible with Federal regulations. 6 The regulations promulgated by the Director of Revenue 7 and Taxation shall be effective as interim regulations until such 8 9 date as they may be amended pursuant to the Administrative Adjudication Law, Chapter 9 of Title 5 of the Guam Code 10 Annotated. 11 12 (b) The Director of Revenue and Taxation is authorized to 13 promulgate regulations providing for the right of entry and inspection, right to inspect and copy, as necessary, commercial motor 14 vehicles and motor carrier related property to include equipment, 15 buildings, and paperwork by territorial personnel sufficient to 16 17 enforce the regulations adopted pursuant to Subsection (a) of this Section including amendments to the CFRs and HMRs adopted therein, 18 19 and to perform the activities set forth in Guam's Enforcement Plan

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.'1	for implementation of the regulations. Such regulations shall be
2	effective as interim regulations from the date of promulgation
3	until such date as they be amended pursuant to the
4	Administrative Adjudication Law.
5	(c) Whenever the FMCSRs and HMRs used and adopted by the
6	government of Guam in this §5116(a)(1) pursuant to this Chapter is
7	updated, the Department of Revenue and Taxation is authorized to adopt
8	such changes subject to the promulgation of rules, procedures required
9	under the Administration Adjudication Law.
10	SECTION 3. §9301 of Article 3, Chapter 9 of Title 30 of the Guam
11	Administrative Rules is hereby amended to read:
12	"Article 3
13	Motor Carrier Inspection
14	§9301. General Provisions: Title and Authority. The
15	Director of the Department of Revenue and Taxation ("the
16	Director") may designate one or more employees of the
17	Department of as inspectors to determine whether persons subject
18	to the requirements of the Federal Motor Carrier Regulations (49
19	CFR Parts <u>385, 386,</u> 390 through 399) and highway-related

• • •	
• 1	portions of the Federal Hazardous Materials Regulations (CFR
2	Parts 107, 171-173, 177, and 178, and 180) (the Regulations) are
3	complying with the requirements of the Regulations. Pursuant to
4	16 GCA §5116, as enacted by P.L. 19-4, these regulations were
5	made effective on Guam by Executive Order 87-27, executed on
6	July 30, 1987. Title 16 GCA §5116 also authorized the Director to
7	promulgate regulations providing for the right of entry and
8	inspection, right to inspect and copy, as necessary, commercial motor
9	vehicles and motor carrier related property to include equipment,
10	buildings, and paperwork by territorial personnel sufficient to
11	enforce the Regulations."

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# MINA'BENTE SIETE NA LIHESLATURAN GUÅHAN 2003 (FIRST) Regular Session

Bill No.  $\frac{196}{100}$  (COR) Introduced by: Toni Sanford

AN ACT TO AMEND §5116 OF CHAPTER 5 OF TITLE 16 OF THE GUAM CODE ANNOTATED RELATIVE TO SAFETY AND HAZARDOUS MATERIAL CARRIER REGULATIONS AND TO MAKE CHANGES TO §9301 OF OF CHAPTER ARTICLE TITLE 30 9 3 **GUAM** ADMINISTRATIVE RULES RELATIVE TO POLICIES OF CARRIER SAFETY AND HAZARDOUS MATERIALS **REGULATIONS.** 

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has reported a decline in overall safety violations involving commercial
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1	<u>386,</u> 390 through 399), except such portions as may be determined
2	by the Director to be inapplicable, and highway-related portions
3	of the Federal Hazardous Materials Regulations (49 CFR Parts 107,
4	177-173, 177, 178 and 180) or (2) such Guam regulations applicable
5	to motor carrier safety, including highway transportation of
6	hazardous materials, as are compatible with Federal regulations.
7	The regulations promulgated by the Director of Revenue
8	and Taxation shall be effective as interim regulations until such
9	date as they may be amended pursuant to the Administrative
10	Adjudication Law, Chapter 9 of Title 5 of the Guam Code
11	Annotated.
12	(b) The Director of Revenue and Taxation is authorized to
13	promulgate regulations providing for the right of entry and
14	inspection, right to inspect and copy, as necessary, commercial motor
15	vehicles and motor carrier related property to include equipment,
16	buildings, and paperwork by territorial personnel sufficient to
17	enforce the regulations adopted pursuant to Subsection (a) of this
18	Section including amendments to the CFRs and HMRs adopted therein,
19	and to perform the activities set forth in Guam's Enforcement Plan

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1	for implementation of the regulations. Such regulations shall be
2	effective as interim regulations from the date of promulgation
3	until such date as they be amended pursuant to the
4	Administrative Adjudication Law.
5	(c) Whenever the FMCSRs and HMRs used and adopted by the
6	government of Guam in this §5116(a)(1) pursuant to this Chapter is
7	updated, the Department of Revenue and Taxation is authorized to adopt
8	such changes subject to the promulgation of rules, procedures required
9	under the Administration Adjudication Law.
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15	Director of the Department of Revenue and Taxation ("the
16	Director") may designate one or more employees of the
17	Department of as inspectors to determine whether persons subject
18	to the requirements of the Federal Motor Carrier Regulations (49
19	CFR Parts <u>385, 386,</u> 390 through 399) and highway-related

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